By Office of the Commission Secretary at 4:03 pm, Jul 22, 2024



AGENDA DOCUMENT NO. 24-28-A **AGENDA ITEM** For the meeting of $\ _{July\ 25,\ 2024}$ **SUBMITTED LATE**

July 22, 2024

MEMORANDUM

To: The Commission

Lisa J. Stevenson NFS for LC Acting General Counsel From:

Neven F. Stipanovic NFS Associate General Counsel

Amy L. Rothstein NFS for ALR Assistant General Counsel

Joseph P. Wenzinger (

Attorney

Madeleine I. Windel MM

Extern

Notice of Disposition for REG 2016-03 (Political Party Rules) **Subject:**

Attached is a draft Notice of Disposition for REG 2016-03 (Political Party Rules). One or more Commissioners have asked for this draft to be made public and placed on the agenda for the Commission's July 25, 2024, Open Meeting.

Attachment

1 BILLING CODE: 6715-01-P
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- 3 FEDERAL ELECTION COMMISSION
- 4 11 CFR Parts 100, 106, 109, 110, 300
- **5** [NOTICE 2024-XX]
- **6 Political Party Rules**
- 7 **AGENCY:** Federal Election Commission.
- 8 **ACTION:** Notification of disposition of petition for rulemaking.
- 9 **SUMMARY:** The Commission announces its disposition of a Petition for Rulemaking
- 10 ("Petition") filed on June 14, 2016, by the Minnesota Democratic-Farmer-Labor Party
- and its Chair, Ken Martin. The Petition asked the Commission to amend several of its
- regulations applicable to state, district, or local committees of political parties. On June
- 13 26, 2024, the same petitioners submitted a new petition that incorporates the substance of
- this Petition while "revok[ing]" this Petition. Given the new petition, the Commission is
- not initiating a rulemaking in response to this Petition.
- 16 **DATE:** [INSERT DATE OF PUBLICATION IN THE *FEDERAL REGISTER*].
- 17 **FOR FURTHER INFORMATION CONTACT:** Ms. Amy L. Rothstein, Assistant
- 18 General Counsel, or Mr. Joseph P. Wenzinger, Attorney, Office of General Counsel,
- 19 (202) 694-1650 or (800) 424-9530.
- 20 **SUPPLEMENTARY INFORMATION:** The Federal Election Campaign Act¹ (the
- 21 "Act") and Commission regulations place various fundraising and spending limitations,
- 22 prohibitions, and reporting requirements on state, district, and local political party

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¹ 52 U.S.C. 30101-45.

- 1 committees. On June 14, 2016, the Minnesota Democratic-Farmer-Labor Party and its
- 2 Chair, Ken Martin (collectively, "Petitioners"), submitted a Petition for Rulemaking that
- 3 asked the Commission to amend several regulations applicable to political parties.²
- First, the Petition asked the Commission to narrow the regulatory definition of
- 5 "federal election activity," which includes certain activities that urge, encourage, or
- 6 assist people to vote or to register to vote.⁴ The Act and Commission regulations require
- 7 a state, district, or local committee of a political party to pay for federal election activity
- 8 with either entirely federal funds or, in other instances, a mix of federal funds and "Levin
- 9 funds."5
- Second, the Petition asked the Commission to amend the regulation requiring
- political parties to use a federal account to pay the salary, wages, and fringe benefits of
- any employee who spends more than 25 percent of that individual's time on "federal
- election activities" or on conduct "in connection with a federal election." Specifically,
- 14 the Petition asked the Commission to delete the reference to "federal election activities,"
- so that the requirement would cover only employee activities "in connection with a
- 16 federal election."

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- Finally, the Petition asked the Commission to consider additional regulatory
- 18 modifications listed in Commission Agenda Document No. 15-54-A, a proposed

REG 2016-03 (Political Party Rules), Petition for Rulemaking to Strengthen Political Parties (June 14, 2016).

³ See 11 CFR 100.24.

⁴ *Id.* 100.24(a)(2), (3).

⁵ 52 U.S.C. 30125(b); 11 CFR 300.32.

⁶ See 11 CFR 106.7(c)(l), (d)(l)(i)-(ii); 300.33(d)(l)-(2).

1 resolution that recommended amending several rules that would (1) allow political parties 2 to "discuss issue advertisements with candidates," "republish parts of candidate materials 3 in party materials," and "distribute volunteer campaign materials without triggering coordination limits,"⁷ (2) expand political parties' ability to engage in volunteer activities 4 5 such as volunteer mail drives, phone banks, and literature distribution, 8 and (3) modify 6 the definition of "federal election activity" to permit political parties to register voters 7 and urge citizens to vote on behalf of state and local candidates using state funds and to "employ people to engage in state and local get-out-the-vote activities with state funds."9 8 9 The Commission published a Notification of Availability requesting public comments on the Petition. 10 The Commission received 18 comments in response, 10 11 including one from Petitioners. Most comments supported the Petition; one comment 12 opposed it. 13 On June 26, 2024, Petitioners submitted a new petition for rulemaking. The new 14 petition includes a copy of this Petition, incorporates this Petition by reference, and 15 "revokes" this Petition. 16 The Commission has decided not to initiate a rulemaking in response to this 17 Petition. In deciding whether to initiate a rulemaking in response to a petition, the 18 Commission generally considers five factors: (1) the Commission's statutory authority; 19 (2) policy considerations; (3) the desirability of proceeding on a case-by-case basis;

⁷ See 11 CFR 109.37.

⁸ See id. 100.87, 100.47.

⁹ See id. 100.24.

¹⁰ Political Party Rules, 81 FR 69721 (Oct. 7, 2016).

1	(4) the necessity or desirability of statutory revision; and (5) available agency
2	resources. ¹¹
3	Here, the Commission has concluded that its available resources would be more
4	efficiently and effectively utilized by focusing on the new petition for rulemaking
5	submitted by Petitioners on June 26, 2024, which addresses the same issues, and
6	disposing of this Petition.
7	Copies of the Petition, the Notice of Availability, public comments, and related
8	documents are available on the Commission's website, http://www.fec.gov/fosers/
9	(reference REG 2016-03, Political Party Rules).
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11	Dated:
12	On behalf of the Commission,
13 14	Sean J. Cooksey,
15	Chairman,
16 17	Federal Election Commission.

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¹¹ CFR 200.5.