

FEDERAL ELECTION COMMISSION WASHINGTON, D.C.

July 12, 2024

VIA ELECTRONIC MAIL

charlieincongress@gmail.com thecgco@aol.com Glen Luporini, Treasurer Charlie Kim in US Congress 2405 Essington Road #B600 Joliet, IL 60435

> RE: MUR 8231 Charlie Kim in US Congress, *et al.*

Dear Mr. Luporini:

On March 21, 2024, the Federal Election Commission notified you of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended (the "Act"). A copy of the complaint was forwarded to you at that time.

Upon further review of the allegations contained in the complaint, and information supplied in response, the Commission, on June 12, 2024, voted to dismiss this matter and close the file effective July 12, 2024. The General Counsel's Report, which more fully explains the Commission's decision, is enclosed for your information.

Documents related to the case will be placed on the public record today. *See* Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016).

Sincerely,

Lisa J. Stevenson Acting General Counsel

Wanda D. Brown

BY: Wanda D. Brown Assistant General Counsel

Enclosure General Counsel's Report

1	BEFORE THE FEDERAL ELECTION COMMISSION				
2 3 4		ENFORCEMENT PRIO DISMISSAL RE			
5 6 7 8 9 10	MUR: 8231	Responde	ents:	Charlie Kim in US Congress and Glen Luporini in his official capacity as treasurer Charles Kim	
10 11 12 13 14 15	Complaint Receipt Date: Response Date:	Mar. 18, 2024 Apr. 3, 2024			
16 17 18	Alleged Statutory/ Regulatory Violations:			52 U.S.C. §§ 30104(a)-(b), 30120(c) 11 C.F.R. §§ 104.1, 104.3, 110.11(c)	
19	The Complaint alleg	ges that Charles Kim, a cand	lidate	for Illinois's 14th Congressional	
20	District in the 2024 election cycle, ¹ and his principal campaign committee, Charlie Kim in US				
21	Congress and Glen Luporini in his official capacity as treasurer (the "Committee"), ² failed to file				
22	required disclosure reports with the Commission ³ and produced and distributed fliers and signs				
23	without adequate disclaimers, ⁴ in violation of the Federal Election Campaign Act of 1971, as				
24	amended (the "Act"). The candidate lost the 2024 primary election on March 19, 2024. ⁵				
25	The Complaint alleges that the candidate crossed the \$5,000 threshold which would require				
26	his Committee to file disclo	sure reports likely sometime	e in tl	he 3rd quarter of 2023 and yet had not,	

¹ Charles Kim, Statement of Candidacy at 1 (May 22, 2023), <u>https://docquery.fec.gov/pdf/116/2023052295816</u> 50116/202305229581650116.pdf.

² Charlie Kim in US Congress, Statement of Organization at 2 (May 22, 2023), <u>https://docquery.fec.gov/pdf/</u> <u>138/202305229581650138/202305229581650138.pdf</u>.

³ Compl. ¶¶ 4-6 (Mar. 18, 2024).

⁴ *Id.* ¶¶ 7-12.

⁵ *Election Vote Totals Results*, ILLINOIS STATE BOARD OF ELECTIONS, <u>https://www.elections.il.gov/</u> <u>ElectionOperations/ElectionVoteTotals.aspx</u> (last visited May 24, 2024).

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as of the date of the Complaint, filed any disclosure reports with the Commission.⁶ The Complaint 1 2 states, without providing specifics, that the Illinois State Board of Elections maintains records that would document the Complaint's allegation.⁷ 3 The Complaint also alleges that in September 2023 the candidate and his campaign staff 4 5 began "continually" distributing hundreds of fliers and other communications at various events that 6 lacked adequate disclaimers, specifically alleging that the disclaimers did not strictly adhere to font and formatting requirements.⁸ Attached to the Complaint are six examples of fliers or signs, as well 7 as a screenshot of a photo from the Committee's Facebook page which shows the candidate next to 8 a campaign sign.⁹ All but one display a disclaimer at the bottom of the materials which states that 9 the communication was "paid for by Charlie Kim in US Congress" but the disclaimer is not 10 contained within a printed box set apart from the contents of the materials.¹⁰ The flier which does 11 12 not appear to state "paid for by Charlie Kim in US Congress" contains an image of the candidate, 13 the Committee's website, and the name of the Committee.¹¹ 14 In Response, the Committee and candidate request that the Commission dismiss this Complaint.¹² The Response argues that the disclaimers on the printed materials identified in the 15

16 Complaint are adequate because they list the Committee's name and state that the communication

I0 Id.

¹¹ *Id.*, Ex. C.

⁶ Compl. ¶¶ 4-5.

⁷ Id. \P 6.

⁸ *Id.* ¶¶ 7-8.

 $^{^9}$ *Id.*, Exs. A-G. Exhibits A through F are scanned examples of campaign materials which all display the name of the Committee, and all but one of which displays a legible disclaimer, albeit one not set apart from the contents of the materials by a printed box. Exhibit C is scanned with Exhibit B on top, partially obstructing Exhibit C. Exhibit D is on the next page, without a label affixed. Exhibit G is not labeled, but what appears to be Exhibit G is a photograph of the candidate standing with a printed sign that is the same sign depicted by Exhibit F.

¹² Resp. at 1 (Apr. 3, 2024).

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1 was paid for by the Committee.¹³ The Response states that the Committee filed a quarterly

disclosure report as soon as it crossed the \$5,000 total contributions or disbursements threshold, and
had continued to do so as of the date of the Response.¹⁴

4 The first disclosure report filed by the Committee on July 10, 2023, eight months before the 5 Complaint was filed, disclosed \$3,922.76 in total receipts and \$3,857.76 in total disbursements during the second quarter of 2023 and in the election cycle-to-date.¹⁵ As of the date of this Report, 6 the Committee has continued to file quarterly disclosure reports and a 2024 Pre-Primary report.¹⁶ 7 8 Based on its experience and expertise, the Commission has established an Enforcement 9 Priority System using formal, pre-determined scoring criteria to allocate agency resources and 10 assess whether particular matters warrant further administrative enforcement proceedings. These 11 criteria include (1) the gravity of the alleged violation, taking into account both the type of activity 12 and the amount in violation; (2) the apparent impact the alleged violation may have had on the 13 electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent trends in 14 potential violations and other developments in the law. This matter is rated as low priority for 15 Commission action after application of these pre-established criteria. Given that low rating, low 16 apparent dollar amount at issue, and the unlikeliness that the general public would have been confused as to whether the Committee paid for the communications at issue that contained partial 17 18 disclaimers or other identifying information we recommend that the Commission dismiss the 19 Complaint, consistent with the Commission's prosecutorial discretion to determine the proper

¹³ *Id.*

¹⁴ Id.

¹⁵ Charlie Kim in US Congress, 2023 July Quarterly Report at 3-4 (July 10, 2023), <u>https://docquery.fec.gov/pdf/808/202307109582470808/202307109582470808.pdf</u>.

¹⁶ Charlie Kim in US Congress, Committee Filings, <u>https://www.fec.gov/data/committee/C00840868/?tab=filings</u> (last visited May 28, 2024).

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- 1 ordering of its priorities and use of agency resources.¹⁷ We also recommend that the Commission
- 2 close the file effective 30 days from the date of certification of this vote (or on the next business day
- 3 after the 30th day, if the 30th day falls on a weekend or holiday) and send the appropriate letters.

4 5 6		Lisa J. Stevenson Acting General Cor	ınsel
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12	May 29, 2024	DV. Caudio auto	
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¹⁷ Heckler v. Chaney, 470 U.S. 821, 831-32 (1985).