

June 17, 2024

# VIA UPS-SIGNATURE REQUESTED

janay@bloossum.com

Janay Barnes Co-Owner, Bloossum 6435 W. Jefferson Blvd # 256 Fort Wayne, IN 46804

RE: MUR 8076

Lake for Congress, et al.

Dear Ms. Barnes:

This is in reference to the Complaint you filed with the Federal Election Commission on October 6, 2022, concerning Lake for Congress and Constance Saylease Prater-Baker in her official capacity as treasurer ("Lake for Congress"), Lake for Indiana and Michelle Harding in her official capacity as treasurer ("Lake for Indiana"), and Jeannine Lake. On May 14, 2024, on the basis of the information provided in your Complaint and information provided by respondents, the Commission voted to dismiss: (1) the allegations that Lake for Indiana violated 52 U.S.C. § 30104(b) and 11 C.F.R. § 104.3(a) by failing to accurately report all contributions and 52 U.S.C. § 30102(h)(1) and 11 C.F.R. § 103.2 by failing to comply with campaign depository requirements; (2) the allegations that Jeannine Lake and Lake for Indiana violated 52 U.S.C. § 30114(b)(1) and 11 C.F.R. § 113.1(g) by converting campaign funds to personal use and 52 U.S.C. § 30102(b)(3) and 11 C.F.R. § 102.15 by commingling personal funds and campaign funds; and (3) the allegation that Lake for Indiana and Lake for Congress violated 52 U.S.C. § 30104(a) and 11 C.F.R. § 104.5 by failing to file timely and periodic disclosure reports with the Commission. Accordingly, the Commission voted to close the file, effective June 17, 2024.

Documents related to the case will be placed on the public record today. *See* Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016). Any applicable Factual and Legal Analysis or Statements of Reasons available at the time at the time of this letter's transmittal are enclosed.

The Federal Election Campaign Act of 1971, as amended, allows a complainant to seek judicial review of the Commission's dismissal of this action within 60 days of the dismissal, which became effective today. *See* 52 U.S.C. § 30109(a)(8).

#### MUR807600048

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If you have any questions, please contact Jacob McCall, the attorney assigned to this matter, at (202) 694-1650 or jmccall@fec.gov.

Sincerely,

Ana J. Peña-Wallace

Ana J. Peña-Wallace Assistant General Counsel

Enclosure

CC:

Janay Barnes

Colorado Springs, CO 80915

1	FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS			
2 3				
4 5 6 7 8 9 10 11	RESPONDENTS:	Lake for Congress and Constance Saylease Prater-Baker in her official capacity as treasurer Lake for Indiana and Michelle Harding in her official capacity as treasurer Jeannine Lake	MUR 8076	
12 13	I. INTRODUCT	TION		
14	This matter ari	ses from a Complaint alleging that Jeannine Lal	ke and her authorized	
15	campaign committees, Lake for Indiana and Michelle Harding in her official capacity as			
16	treasurer ("Lake for Indiana") and Lake for Congress and Constance Saylease Prater-Baker in			
17	her official capacity as treasurer ("Lake for Congress"), violated the Federal Election Campaign			
18	Act of 1971, as amended (the "Act"), when they failed to report contributions, failed to comply			
19	with campaign depository requirements, commingled campaign funds, and converted campaign			
20	funds to personal use. The Complaint also includes information, in the form of screenshots of			
21	emails, indicating that Lake for Indiana and Lake for Congress repeatedly failed to properly and			
22	timely file disclosure reports with the Commission.			
23	Lake denies th	e allegations and states that the Complainant, a	vendor that had previously	
24	done work for her campaign, has a personal dispute with Lake because their relationship			
25	deteriorated over the course of Lake's 2022 campaign. Lake contends that this matter is a direct			
26	result of that dispute, and the allegations have no merit.			
27	As discussed in	n further detail below, because the allegations as	re largely unsubstantiated,	
28	the Commission dism	the Commission dismisses the allegations that Lake for Indiana failed to accurately report all		
29	contributions and to comply with campaign depository requirements in violation of 52 U.S.C.			
30	§§ 30104(b), 30102(h)	(1) and 11 C.F.R. §§ 104.3(a) and 103.2. Furth	ner, the Commission	

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- dismisses the allegations that Lake and Lake for Indiana commingled personal funds and
- 2 campaign funds, and converted campaign funds to personal use, in violation of 52 U.S.C.
- 3 §§ 30102(b)(3) and 30114(b)(1) and 11 C.F.R. §§ 102.15 and 113.1(g). Finally, the Commission
- 4 dismisses the allegations that Lake for Indiana and Lake for Congress violated 52 U.S.C.
- 5 § 30104(a) and 11 C.F.R. § 104.5 by failing to file timely periodic disclosure reports with the
- 6 Commission.

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## II. FACTUAL BACKGROUND

- 8 Jeannine Lake was a candidate to represent Indiana's Fifth Congressional District in
- 9 2022. Lake for Indiana was her principal campaign committee during the 2022 election cycle. 2
- 10 Lake for Congress was her principal campaign committee during the 2018 and 2020 election
- 11 cycles.<sup>3</sup> Both committees have terminated.<sup>4</sup>
- 12 The Complainant in this matter is Janay Barnes, co-owner of Bloossum, a digital
- marketing agency that formerly worked with Lake for Indiana.<sup>5</sup> The Complaint alleges that Lake

<sup>&</sup>lt;sup>1</sup> Jeannine Lake, Amended Statement of Candidacy (Mar. 11, 2022), <a href="https://docquery.fec.gov/pdf/678/202203119493771678.pdf">https://docquery.fec.gov/pdf/678/202203119493771678.pdf</a>.

<sup>&</sup>lt;sup>2</sup> Lake for Indiana, Amended Statement of Organization (Apr. 5, 2022), <a href="https://docquery.fec.gov/pdf/636/202204059495944636/202204059495944636.pdf">https://docquery.fec.gov/pdf/636/202204059495944636.pdf</a>.

<sup>&</sup>lt;sup>3</sup> Lake for Congress, Amended Statement of Organization (May 10, 2018), <a href="https://docquery.fec.gov/pdf/533/201805109112011533/201805109112011533.pdf">https://docquery.fec.gov/pdf/533/201805109112011533.pdf</a>.

The Complaint incorrectly identified Lake for Congress, rather than Lake for Indiana, as the candidate's current committee and Lake for Indiana was not notified until February 24, 2023. Lake for Indiana Notif. Letter at 1 (Feb. 24, 2023). Lake for Congress was administratively terminated on February 15, 2022, prior to the filing of this Complaint. Lake for Congress, 2022 Termination Approval Letter (Feb. 15, 2022), <a href="https://docquery.fec.gov/pdf/476/202202150300133476/202202150300133476.pdf">https://docquery.fec.gov/pdf/476/202202150300133476.pdf</a>. Lake for Indiana later terminated on November 29, 2023. Lake for Indiana, 2023 Termination Approval Letter (Nov. 29, 2023), <a href="https://docquery.fec.gov/pdf/247/202311290300197247/202311290300197247.pdf">https://docquery.fec.gov/pdf/247/202311290300197247/202311290300197247.pdf</a>.

Bloossum has re-branded as "Midwest Political Group," but does highlight Lake's 2022 campaign on its website. MIDWEST POLITICAL GROUP, <a href="https://www.midwestpolitical.org/project">https://www.midwestpolitical.org/project</a> (last visited Apr. 23, 2024). Lake for Indiana disclosed a \$1,200 disbursement to Jencelyn King-Witzel, co-owner of Bloossum, on June 14, 2022, for "campaign work." *FEC Individual Disbursements: Filtered Results*, FEC.GOV, <a href="https://www.fec.gov/data/disbursements/?data">https://www.fec.gov/data/disbursements/?data</a> type=processed&committee id=C00808550&recipient name=Witzel&two year transaction

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1	violated the Act by underreporting campaign contributions, failing to comply with campaign		
2	depository requirements, commingling funds, and converting campaign funds to personal use. <sup>6</sup>		
3	The Complaint alleges that Lake's committee underreported its contributions, noting that		
4	Lake raised "thousands of dollars in checks and cash" during fundraising events, but told her		
5	staff that she "only raised \$500 at those events." The Complaint also alleges that Lake's		
6	committee underreported the total amount of contributions received through ActBlue.8		
7	According to the Complaint, Bloossum staff "was able to confirm that the checks [from ActBlue]		
8	had indeed been issued," yet Lake claimed that "she had not received any ActBlue funds."9		
9	The Complaint further alleges that Lake and her committee violated the Act by failing to		
10	comply with bank depository requirements and for commingling personal funds and campaign		
11	funds. <sup>10</sup> While the Complaint presents no facts that specifically point to a potential violation of		
12	bank depository requirements, it does allege that Lake did not properly record contributions and		
13	improperly used campaign funds, claiming that "thousands of donations were unreported." 11		
14	Finally, the Complaint alleges that Lake converted campaign funds to personal use by		
15	using campaign funds for travel expenses that were unrelated to the campaign, and for making		

period=2022 (last visited Apr. 23, 2024) (reflecting disbursements to King-Witzel during the 2022 election cycle). In the past, Bloossum provided services to Alan Darnowsky for Congress, a candidate for Ohio's Second District in 2022; additionally, Bloossum co-owner King-Witzel, appears to have worked for other federal political committees, dating back to 2012. FEC Individual Disbursements: Filtered Results, FEC.GOV, https://www.fec.gov/data/ disbursements/?data type=processed&recipient name=Bloossum&recipient name=jencelyn+king-witzel (last visited Apr. 23, 2024) (reflecting all reported disbursements to Bloossum or King-Witzel).

Compl. at 2-3 (Oct. 6, 2022).

*Id.* at 3.

*Id.* at 2.

Id.

<sup>10</sup> Id. at 4.

<sup>11</sup> *Id.* at 3.

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large purchases at a Dollar General for items unrelated to the campaign. 12

2 The Complaint contends that Lake admitted fault for these alleged violations in

3 conversations between Lake and Bloossum staff during the 2022 campaign. For example, the

4 Complaint states that, during a dispute over campaign literature, Lake admitted to Jencelyn

5 King-Witzel, co-owner of Bloossum, that she was "using personal funds and campaign funds

interchangeably."<sup>13</sup> The Complaint further alleges that Lake said "she used campaign funds for

7 travel expenses that were not all campaign related."<sup>14</sup>

8 In her Response, Lake denies the allegations, contending that the Complaint was filed

because her campaign's relationship with Bloossum deteriorated, which caused people at the

agency to "want to retaliate." According to Lake, this dispute began when Lake refused to

delegate the campaign's finances to Bloossum. 16 Lake contends that she eventually fired

Bloossum for "insubordination." Lake further claims that the Complaint bases its allegations

on "second-hand opinions" that are "100% without merit." 18

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Compl. at 2-3. The Complaint generally alleges that purchases from Dollar General were unauthorized and includes a screenshot of an email referencing a text conversation between Lake and a volunteer discussing those disbursements. *Id.* at 10. Copies of those texts were not provided, however, and the Complaint does not identify specific purchases from Dollar General that allegedly constituted personal use.

<sup>13</sup> *Id.* at 2.

<sup>&</sup>lt;sup>14</sup> *Id*.

<sup>15</sup> Resp. at 1.

<sup>&</sup>lt;sup>16</sup> *Id*.

<sup>&</sup>lt;sup>17</sup> *Id*.

<sup>&</sup>lt;sup>18</sup> *Id*.

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- 1 Lake for Indiana has not filed reports with the Commission since January 31, 2023, and
- 2 Lake for Congress has not filed reports since December 4, 2020. 19 The Reports Analysis
- 3 Division ("RAD") sent Lake for Indiana non-filer notices and Requests for Additional
- 4 Information ("RFAIs") regarding its unfiled 2023 April Quarterly and July Quarterly Reports.<sup>20</sup>
- 5 In October 2023, Lake for Indiana filed for termination, which was approved in November of
- 6 that year.<sup>21</sup> During the 2022 election cycle, RAD sent Lake for Congress non-filer notices and
- 7 RFAIs for its 2021 April Quarterly, July Quarterly and October Quarterly Reports.<sup>22</sup> In
- 8 response, Lake for Congress filed Miscellaneous Text Submissions stating that it had not

Lake for Indiana: Committee Filings 2021-2022, FEC.GOV, <a href="https://www.fec.gov/data/committee/">https://www.fec.gov/data/committee/</a> C00808550/?tab=filings&cycle=2022 (last visited Apr. 23, 2024); Lake for Congress: Committee Filings 2019-2020, FEC.GOV, <a href="https://www.fec.gov/data/committee/C00678557/?tab=filings&cycle=2020">https://www.fec.gov/data/committee/C00678557/?tab=filings&cycle=2020</a> (last visited Apr. 23, 2024).

*Lake for Indiana: Committee Filings 2023-2024*, FEC.GOV, <a href="https://www.fec.gov/data/committee/">https://www.fec.gov/data/committee/</a> <a href="https://www.fec.gov/data/committee/">C00808550/?tab=filings</a> (last visited Apr. 23, 2024).

Lake for Indiana, 2023 Termination Report (Oct. 23, 2023), <a href="https://docquery.fec.gov/pdf/486/20231023">https://docquery.fec.gov/pdf/486/20231023</a> <a href="https://docquery.fec.gov/pdf/486/202310230300453486.pdf">https://docquery.fec.gov/pdf/486/20231023</a> <a href="https://docquery.fec.gov/pdf/247/202311290300197247/202311290300197247.pdf">https://docquery.fec.gov/pdf/247/202311290300197247/202311290300197247.pdf</a>.

Lake for Congress had previous matters before the Commission for failing to file disclosure reports. These matters are MUR 7778 (Lake for Congress) (involving the failure to file timely disclosure reports, among other violations, during the 2020 election cycle), AF 3570 (regarding failing to file 2018 30 Day Post-General Report), AF 3696 (regarding failing to file 2018 Year-End Report), AF 3891 (regarding failing to file 2020 July Quarterly Report), and AF 4161 (regarding failing to file 2020 Year-End Report), and have all been resolved at this time.

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- 1 accepted any donations in 2021.<sup>23</sup> Lake for Congress was administratively terminated in early
- $2 2022.^{24}$

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## III. LEGAL ANALYSIS

- 4 The Act and Commission regulations require committee treasurers to file reports of
- 5 receipts and disbursements in accordance with the provisions of 52 U.S.C. § 30104.<sup>25</sup> To
- 6 comply with this requirement, political committees must disclose the amount of cash on hand at
- 7 the beginning of the reporting period, and the total amount of receipts and disbursements for the
- 8 reporting period.<sup>26</sup> Additionally, political committees must file reports of receipts and
- 9 disbursements according to the schedules prescribed in the Act and Commission regulations.<sup>27</sup>
- 10 Authorized committees of individuals running for House or Senate are required to file quarterly
- 11 reports with the FEC, which are due on April 15, July 15 and October 15, as well as a year-end
- 12 report due on January 31 of the following year. 28 Furthermore, Committees have an ongoing
- obligation to file reports until they terminate with the Commission.<sup>29</sup>
- The Act and Commission regulations also require political committees to designate one

Lake for Congress, Miscellaneous Text Submission (Nov. 17, 2021), <a href="https://docquery.fec.gov/pdf/247/202111179468566247/202111179468566247.pdf">https://docquery.fec.gov/pdf/247/202111179468566247.pdf</a>; Lake for Congress, Miscellaneous Text Submission (Nov. 18, 2021), <a href="https://docquery.fec.gov/pdf/241/202111189468580241.pdf">https://docquery.fec.gov/pdf/241/202111189468580241.pdf</a>.

Lake for Congress, 2022 Termination Approval Letter (Feb. 15, 2022), <a href="https://docquery.fec.gov/pdf/476/202202150300133476/202202150300133476.pdf">https://docquery.fec.gov/pdf/476/202202150300133476.pdf</a>.

<sup>&</sup>lt;sup>25</sup> 52 U.S.C. § 30104(a)(1); see also 11 C.F.R. § 104.3(a), (b).

<sup>&</sup>lt;sup>26</sup> 52 U.S.C. § 30104(b)(1), (2), (4); 11 C.F.R. § 104.3(a), (b).

<sup>&</sup>lt;sup>27</sup> 52 U.S.C. § 30104(a); 11 C.F.R. § 104.5.

<sup>&</sup>lt;sup>28</sup> 52 U.S.C. § 30104(a); 11 C.F.R. § 104.5. Authorized committees must also file pre- and post-election reports during the candidate's election. 11 C.F.R. § 104.5(a)(2)(i), (ii).

See 52 U.S.C. § 30103(d)(1); 11 C.F.R. § 102.3(a)(1); see also Advisory Opinion 1977-47 at 1 (Clifford P. Hansen) ("Under the Act and Commission regulations, a political committee is a continuing organization until specific action is taken to terminate the registration of, or disband, the committee.").

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- or more State banks, federally chartered depository institutions, or depository institutions or
- 2 accounts which are insured by the Federal Deposit Insurance Corporation or the National Credit
- 3 Union Administration as its campaign depository or depositories. 30 All campaign receipts must
- 4 be deposited, and disbursements (except petty cash) must be drawn on such accounts.<sup>31</sup>
- 5 Moreover, all campaign funds must be "segregated from, and may not be commingled with, the
- 6 personal funds of any individual."<sup>32</sup>

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7 Under the Act, campaign funds "shall not be converted by any person to personal use,"

8 and the Act defines personal use as using funds "to fulfill any commitment, obligation, or

expense of a person that would exist irrespective of the candidate's election campaign or

individual's duties as a holder of Federal office."<sup>33</sup> The Act and Commission regulations further

enumerate certain types of disbursements that are per se personal use.<sup>34</sup> These include, but are

not limited to, purchase of household food items or supplies; mortgage, rent, or utility payments

for any part of a personal residence of the candidate; admission to a sporting event or other form

of entertainment unless part of a specific campaign or officeholder activity; and dues, fees, or

gratuities at a recreational facility unless they are part of the costs of a specific fundraising

event.<sup>35</sup> For all other disbursements, the regulation provides that the Commission shall

determine on a case-by-case basis, whether a given disbursement is personal use by applying the

<sup>&</sup>lt;sup>30</sup> 52 U.S.C. § 30102(h)(1): 11 C.F.R. § 103.2.

<sup>&</sup>lt;sup>31</sup> 52 U.S.C. § 30102(h)(1); 11 C.F.R. § 103.3(a).

<sup>&</sup>lt;sup>32</sup> 52 U.S.C. § 30102(b)(3); 11 C.F.R. § 102.15.

<sup>&</sup>lt;sup>33</sup> 52 U.S.C. § 30114(b)(1); 11 C.F.R. § 113.1(g).

<sup>&</sup>lt;sup>34</sup> 52 U.S.C. § 30114(b)(2); 11 C.F.R. § 113.1(g)(1).

<sup>&</sup>lt;sup>35</sup> 52 U.S.C. § 30114(b)(2); 11 C.F.R. § 113.1(g)(1).

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- 1 "irrespective test" formulated in the statute.<sup>36</sup> Meals, travel, and vehicle expenses are examples
- 2 of disbursements that may be determined to be personal use after applying the irrespective test.<sup>37</sup>
- 3 Here, there is insufficient information to reasonably infer that most of the violations
- 4 alleged in the Complaint occurred. First, the extent of the alleged underreporting of
- 5 contributions is unclear. While the Complaint alleges that Lake for Indiana underreported
- 6 contributions from fundraising events and from ActBlue, it also acknowledges that Lake reported
- 7 having issues with receiving checks from ActBlue.<sup>38</sup> According to the Complaint, Lake for
- 8 Indiana received \$9,733.22 from ActBlue from January 2022 to June 2022.<sup>39</sup> But by mid-
- 9 September 2022, which, according to the Complaint, was around the time Lake reportedly
- 10 contacted ActBlue about the unreceived contributions, Lake for Indiana reported receiving more
- than \$10,000 in ActBlue contributions, so it is possible there was simply a delay in the campaign
- receiving the contributions identified by the Complaint.<sup>40</sup> Although the Complaint alleges that
- fundraising at campaign events was mostly conducted via cash or checks, or through Venmo and
- 14 Cash App, neither the Complaint nor the Response identify any specific transactions to indicate
- that receipts received through any of those methods were unreported or underreported.<sup>41</sup>
- Similarly, there is no available information substantiating the allegation that Lake for

<sup>&</sup>lt;sup>36</sup> 11 C.F.R. § 113.1(g)(1)(ii).

<sup>&</sup>lt;sup>37</sup> *Id*.

<sup>&</sup>lt;sup>38</sup> Compl. at 2-3.

<sup>&</sup>lt;sup>39</sup> *Id.* at 8.

Id.; Lake for Indiana, October Quarterly Report, Sched. A at 10-20 (Oct. 15, 2022), <a href="https://docquery.fec.gov/pdf/448/202210159537295448/202210159537295448.pdf">https://docquery.fec.gov/pdf/448/202210159537295448/202210159537295448.pdf</a>. The Complaint states that Lake complained in mid-September 2022 that her campaign was not receiving ActBlue contributions, suggesting the possibility that Lake for Indiana waited until it received the funds from ActBlue before reporting the contribution on its reports. See Compl. at 2.

See id. at 3; Resp. at 1.

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- 1 Indiana failed to maintain a campaign depository account. Lake for Indiana designated a bank as
- 2 its campaign depository on its Statement of Organization.<sup>42</sup> The Complaint provides no facts
- 3 indicating that Lake for Indiana failed to use its depository. While the Complaint speculates that
- 4 Lake was taking contributions for her personal use, in particular from contributions received
- 5 through Venmo and Cash App, it fails to provide information to support this allegation.<sup>43</sup>
- 6 Similarly, the Complaint's allegation that Lake used campaign funds for personal travel
- 7 and a large purchase at Dollar General, both for personal use and purportedly totaling \$3,500, is
- 8 unsupported.<sup>44</sup> Lake for Indiana did report disbursements for travel and disbursements to Dollar
- 9 General, but provided permissible justifications for the expenditures; specifically, the Lake for
- Indiana reported one \$420.36 disbursement for "travel" on August 22, 2022, and one
- disbursement to Dollar General for "supplies" for \$3,500.00 on May 25, 2022. 45 Lake generally
- denies the allegation that the disbursements were for personal use, stating that the
- "accusations . . . are 100% without merit" and that the Complaint contains only "tirades about
- 14 [her] spending habits" by Bloossum staff. 46 Without additional facts regarding the nature of the
- potential personal use, the Complaint does not appear to raise a reasonable inference that the
- 16 disbursements were for personal use.

Lake for Indiana, Amended Statement of Organization at 4 (Apr. 5, 2022), <a href="https://docquery.fec.gov/pdf/636/202204059495944636/202204059495944636.pdf">https://docquery.fec.gov/pdf/636/202204059495944636/202204059495944636.pdf</a> (designating Financial Center First Credit Union as its depository).

<sup>43</sup> Compl. at 3.

<sup>44</sup> *Id.* at 2.

FEC Individual Disbursements: Filtered Results, FEC.GOV, <a href="https://www.fec.gov/data/disbursements/?">https://www.fec.gov/data/disbursements/?</a> <a href="https://data\_type=processed&committee\_id=C00808550&two\_year\_transaction\_period=2022&disbursement\_description=supplies&disbursement\_description=travel">https://www.fec.gov/data/disbursements/?</a> <a href="https://www.fec.gov/data/disbursements/?">https://www.fec.gov/data/disbursements/?</a> <a href="https://www.fec.gov/data/disbursements/?">https

<sup>&</sup>lt;sup>46</sup> Resp. at 1.

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1 Additionally, while the Complaint alleges that Lake "admitted to using personal funds 2 and campaign funds interchangeably," it provides no details of the alleged conduct, and Lake denies making the admission.<sup>47</sup> Without more information, there is not enough information to 3 raise a reasonable inference that Lake commingled campaign funds with personal funds. 4 However, the available information does indicate that both Lake for Congress and Lake 5 6 for Indiana failed to comply with their reporting obligations under 52 U.SC. § 30104(a) and 7 11 C.F.R. § 104.5. Both committees failed to file multiple disclosure reports with the 8 Commission: Lake for Congress failed to file three reports in 2021 and Lake for Indiana failed to file two reports in 2023.<sup>48</sup> Although there may have not been any new receipts or 9 disbursements for the committees to report, <sup>49</sup> their obligation to file timely disclosure reports 10 continued until they were permitted to terminate by the Commission. <sup>50</sup> The Complaint 11 12 substantiates this ongoing violation with a screenshot of an email conversation between 13 Bloossum and Capitol Compliance Associates noting that Lake for Indiana had not filed "several 14 quarterly finance reports," that Lake had not filed a new statement of candidacy, and that it had received several unanswered RFAIs.<sup>51</sup> Indeed, the failure to file disclosure reports has been a 15 repeated issue with Lake's prior campaigns in the 2018 and 2020 election cycles. 52 However, 16

Compl. at 2; Resp. at 1.

Supra notes 20, 22 (discussing the committees' unfiled reports).

Miscellaneous Text Submission at 1 (Nov. 17, 2021), <a href="https://docquery.fec.gov/pdf/247/202111179468566247/202111179468566247.pdf">https://docquery.fec.gov/pdf/247/202111179468566247/202111179468566247.pdf</a> ("My campaign ended November 2020. I AM NOT ACCEPTING DONATIONS UNTIL JANUARY 2022 FOR THE MAY 2022 PRIMARY SHOULD I DECIDE TO RUN AGAIN IN THE 5TH CONGRESSIONAL DISTRICT.").

<sup>50</sup> See 52 U.S.C. § 30103(d)(1); 11 C.F.R. § 102.3(a)(1).

Compl. at 9.

<sup>52</sup> Supra note 22.

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- because the committees have terminated, and the committees appear to have had no activity
- during the time period in which they failed to file reports, the Commission dismisses these
- 3 allegations as a matter of prosecutorial discretion.<sup>53</sup>
- 4 Based on the insufficient information to substantiate each of the foregoing alleged
- 5 violations, the Commission dismisses the allegation that Lake for Indiana violated 52 U.S.C.
- 6 §§ 30104(b), 30102(h)(1) and 11 C.F.R. §§ 104.3(a) and 103.2 by failing to accurately report all
- 7 contributions and failing to comply with campaign depository requirements and dismisses the
- 8 allegation that Lake and Lake for Indiana violated 52 U.S.C. §§ 30114(b)(1) and 30102(b)(3)
- 9 and 11 C.F.R. §§ 113.1(g) and 102.15 by converting campaign funds to personal use and
- 10 commingling personal funds and campaign funds. However, although it appears the committees'
- failed to file numerous disclosure reports, because both committees have terminated, and it
- 12 appears that the committees had no receipt or disbursement activity to report in those disclosures,
- 13 the Commission exercises its prosecutorial discretion to dismiss the committees' apparent
- violations of 52 U.S.C. § 30104(a) and 11 C.F.R. § 104.5.<sup>54</sup>

<sup>&</sup>lt;sup>53</sup> See Heckler v. Chaney, 470 U.S. 821 (1985).

<sup>&</sup>lt;sup>54</sup> *Id*.